## CHEHALEM PARK AND RECREATION DISTRICT BOARD MEETING CPRD Administration Office 125 S. Elliott Road Newberg, OR 97132 July 24, 2023 - Reconvening of July 11 MINUTES

- I. Matt Smith called the meeting to order at 6:00 p.m.
- II. Roll Call

Board members: Matt Smith, President Jason Fields, VP Gayle Bizeau, Secretary-Treasurer Jim McMaster Lisa Rogers

CPRD Staff: Don Clements, Superintendent Richard Cornwell, IT Specialist Casey Creighton, Assistant Superintendent Julie Petersen, Special Services Supervisor/Recreation Supervisor Kat Ricker, Public Information Director Heidi Smith, Administrative Coordinator (remote) John Bridges, legal counsel to CPRD Margaret Gander-Vo, special legal counsel to CPRD (special)

Public: Matt Dolphin Max & Sam Dolphin **Renee Dolphin** Mark Hogard Laura Weber Paul Weber **Borbee Williams** Tom Woodward **Kishore Pathiac** Maud Butterfield Karen Toohy Bubb Ed Fredenburg Barb Fredenburg Peter Siderius

Martin Peters **Beatrice Falla** Larry Trow Andrew Hughes Jessica Hughes Susan Delventhal Jill Bilka, Dundee Parks Advisory Group Rodney Lyster Jack and Diane Trenhalle Marty Brown Craig Markham Jennifer Erlawson Suzanne Meenachan Gary Bliss Tom Malina **Charles Blair** Wade Witherspoon, GFU Penny Rader Logan Carnahan **Alexis** Iglesias Gran Family **Casey Banks** Ellen Couch Percey Brandon Miranda Yeareaus Daniel Roberts, The Giving Tree podcast Jane Burla **Robert Simpson Tristan Platt** Derek Carmon Danna Kemp **Isabelle Rutland** Ryann Reinhofer Tammy Secrist Steve Paulson **Donna Paulson** Allen Holstein Gary Allen, Newberg Graphic

III. (VI: E from 7/11/23 agenda) Topic: CPRD's pending appeal to Land Use Board of Appeals regarding Yamhill County Commissioners' denial of CPRD's application to construct a bridge over Chehalem Creek within Ewing Young Park, connecting portions of the property owned by City of Newberg and Yamhill County. Discussion: Superintendent Don Clements spoke, providing background on this topic.

Lisa Rogers asked since the Board had voted on July 11, why are we here? Matt Smith said the Board agreed to continue deliberation on this topic, and staff advised and arranged to have legal counsel available.

<u>Legal Counsel</u> - John Bridges spoke and explained four options: one, proceed with LUBA appeal; two, request enforcement order from DLCD; three, dismiss appeal and reapply at a later date; four, pursue annexation into City of Newberg. Margaret Gander-Vo gave additional depth of legalities explanation on the four options and her perspective on each.

Discussion: When asked for clarification on the second option, Gander-Vo explained that an enforcement order would seek consistency in how the County applies this code.

Jason Fields asked if there was anything egregious that she could point to. Gander-Vo said not in a way to indicate that it was vindictive, which is more relevant to the standard, but that there appear to be clear inconsistencies, which are a type of egregious behavior, and went into more detail on legal aspects, saying overall, it was not as cut-and-dry as it could be.

Jim McMaster asked about the possible future effect on proposed Newberg-Dundee Bypass Trail, which he reiterated that he favors. She responded in some detail to indicate that this Case Law would come into play again at some point, and could in that project.

Rogers asked, if we do not choose one of these four, are we done? Bridges said yes, but you could reapply for an appeal at a later time.

Fields asked about seeking a zoning change (from agriculture to parks and recreation); Bridges explained what that would entail, and mentioned that access is needed in order to serve agricultural purposes.

Clements recommended Board dismiss appeal and seek to appeal again in one year, if CPRD cannot work out issues with County and/or rezone. Gander-Vo said CPRD would be able to build a better application at a later time, because of (additional argument related to a precedent) that CPRD could include. Rogers pressed for likelihood of reversal; Gander-Vo said the chance of reversal would be better in a year from now--if CPRD withdrew and reapplied for an appeal--for County to see that they need to amend code in order to comply with state law, adding that this was risk analysis. Jim McMaster asked whether and if so how, public could appeal. Fields asked if she was aware of any case in the County where a denied bridge was approved in AF-10; she said she was not but had not looked, and Bridges said that he was indeed aware of more intensive transportation features such passage over culverts at wineries and B&Bs. Creighton clarified in response to questioning by

Gayle Bizeau that tractors and maintenance trucks would use this bridge but not heavy emergency response vehicles.

Smith clarified that without an appeal, CPRD would have the option to meet and try to work this out with County commissioners. Smith said his desire to annex previously was based on idea that both portions of the park should be zoned the same, which made sense logically, but not procedurally, he now realized. He advocated taking the year to try to work out consistent zoning with the County.

Discussion continued on financial effects of different options.

Fields asked for a cost estimate for construction of this bridge. Casey Creighton gave cost estimates that staff had gathered in 2022: between \$215,000 to \$254,000 for construction. Creighton added that to date, CPRD has spent \$92,682 on engineering and design.

Rogers said if the intention is to work with the County for solutions to resolve this and not punt this down the road, then she is in favor of it, because a lot of people want this bridge. She emphasized that her motion was (intended) to make sure that we are seriously going to sit down and talk with County to try in earnest to access our property to benefit this community and the people who live here. She emphasized that if that did not work, the next action would be to reapply for an appeal in one year.

Bizeau said she was in favor of a bridge.

Motion: Lisa Rogers made a motion to take Option 3, of removing the existing appeal, and work with County to get the bridge across.

Moved Lisa Rogers Second Jason Fields Passed unanimously

Jim McMaster explained what had happened in the July 11th meeting, that staff had given to McMaster (then vice president) an item to add to the agenda (LUBA appeal), and, he said, the reason that the staff had given it to him at that time was due to the two-week extension that the County had granted which had to be met, and he had given it to (new president) Smith, and we had extended the meeting.

VIII. Bizeau and Rogers both made motions to adjourn. Meeting adjourned at 7:09 p.m.

Respectfully Submitted, Kat Ricker, Public Information Director